

Message Text

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67

ACTION IO-10

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TAGS: CSCE PFOR XG

SUBJECT: CSCE: APPROVAL OF FINAL DOCUMENTS

REF: A. GENEVA A-226

B. GENEVA A-369

1. CSCE HAS PROVISIONALLY REGISTERED A LARGE NUMBER OF TEXTS, MOSTLY AS INDIVIDUAL PARAGRAPHS TO BE ASSEMBLED LATER IN A SEQUENCE AND FORMS WHICH REMAINS TO BE AGREED. WHILE TECHNICALLY AD REFERENDUM TO CAPITALS, MOST DELEGATIONS HAVE GIVEN ASSENT TO THESE TEXTS ON BASIS OF EXPLICIT INSTRUCTIONS. THEY ARE THUS CONSIDERED TO BE VIRTUALLY FINAL TEXTS AND COULD BE RE-NEGOTIATED. MANY OF THESE TEXTS CONTAIN BRACKETED PASSAGES COVERING UNRESOLVED DISPUTES WHICH WILL HAVE TO BE RECONSIDERED BEFORE FINAL AGREEMENT IS REACHED. THE FINAL CSCE DOCUMENTS WILL NOT, OF COURSE, CONSTITUTE TREATIES OR LEGALLY BINDING OBLIGATIONS, BUT THEY WILL REPRESENT A SET OF POLITICAL AND MORAL COMMITMENTS WHICH WILL REQUIRE USG ENDORSEMENT PRIOR TO FORMAL APPROVAL AT STAGE III. WHILE THE CONCLUSION OF THE CONFERENCE IS NOT IMMINENT, THE BULK AND BREADTH OF THE CONFERENCE TEXTS ARE SUCH THAT WE ASSUME DEPARTMENT WILL FIND IT DESIRABLE TO REACT TO SECTIONS OF THEM

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AS THEY EMERGE IN COHERENT FORM. MOREOVER IF WASHINGTON

HAS PROBLEMS WITH ANY OF THE LANGUAGE, THE SOONER WE HEAR THIS THE BETTER THE CHANCES OF RENEGOTIATING THOSE PASSAGES.

2. BY THE REFERENCED AIRGRAMS WE TRANSMITTED TO THE DEPARTMENT COPIES IN ALL SIX OFFICIAL CSCE LANGUAGES OF THE TWO FULL SECTIONS OF THE FINAL DOCUMENTS WHICH HAVE BEEN COMPLETED THUS FAR--ENVIRONMENT (SENT JUNE 7) AND PROJECTS OF COMMON INTEREST (SENT NOV. 25). THOSE AIRGRAMS ASKED FOR APPROVAL OF THE TWO COMPLETED SECTIONS, AND INDICATED THAT WE PLANNED TO SUBMIT FURTHER SECTIONS IN THE SAME WAY, AS THEY EMERGE FROM CSCE SUBCOMMITTEES. WE ANTICIPATE THAT FURTHER SECTIONS MAY BE READY FOR FORWARDING TO THE DEPARTMENT SHORTLY.

3. THIS PROCEDURE, HOWEVER, WILL NOT REPEAT NOT BE APPROPRIATE FOR MANY OF THE SECTIONS OF THE CONFERENCE AGENDA, SOME OF WHICH MAY ONLY BE FULLY AGREED AND ASSEMBLED TOWARD THE END OF STAGE II WORK. APPROVAL OF SECTIONS COVERING THESE SECTIONS WILL HAVE TO BE OBTAINED BY CABLE AT THE APPROPRIATE TIME. TO GET A HEAD START ON THIS ACTIVITY, WE HAVE PROVIDED EUR/RPM WITH ENGLISH LANGUAGE VERSIONS OF ALL TEXTS AND PARTS OF TEXTS WHICH HAVE BEEN PROVISIONALLY REGISTERED THUS FAR, AND WE WILL CONTINUE TO FORWARD THESE AS THEY ARE COMPLETED. WHILE MANY OF THEM PERHAPS CANNOT BE FINALLY REVIEWED WITHOUT A FULL VIEW OF THE CONTEXT IN WHICH THEY WILL APPEAR, IT MAY BE POSSIBLE TO BEGIN THE CLEARANCE PROCESS ON SOME OF THESE TEXTS IN ADVANCE.

4. WE WOULD RECOMMEND THAT THE DEPARTMENT REVIEW AS MANY OF THESE TEXTS AND PARTS OF TEXTS AS POSSIBLE, WITH A VIEW TO PROVIDING US WITH APPROVAL AUTHORITY OR OTHER INSTRUCTIONS AS EARLY AS POSSIBLE. IN CASES WHERE IT IS NOT POSSIBLE TO GIVE SUCH APPROVAL UNTIL THE CONTEXT OF THE FULL SECTION IS AVAILABLE, WE BELIEVE ADVANCE COGNIZANCE OF THE LANGUAGE UNDER DISCUSSION WILL BE HELPFUL TO THOSE OFFICIALS WHO WILL PARTICIPATE IN THE APPROVAL PROCESS AT A LATER DATE. ABRAMS

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